



SWAT

Danville • Lafayette • Moraga • Orinda • San Ramon & the County of Contra Costa

SOUTHWEST AREA TRANSPORTATION COMMITTEE

Meeting of September 14, 2009

3:00 p.m. SWAT Board Meeting
Lafayette City Offices, Room 240
3675 Mt. Diablo Boulevard, Lafayette, CA

AGENDA

1. CONVENE MEETING/SELF INTRODUCTIONS

2. PUBLIC COMMENT:

Members of the public are invited to address the Committee regarding any item that is not listed on the agenda.

(Please complete a speaker card in advance of the meeting and hand it to a member of the staff)

3. BOARD MEMBER COMMENT

4. ADMINISTRATIVE ITEMS

5. CONSENT CALENDAR:

5.A Approval of Minutes: SWAT Minutes of July 6, 2009 *(Attachment - Action)*

End of Consent Calendar

6. REGULAR AGENDA ITEMS:

- 6.A Measure J Strategic Plan Update:** Last June CCTA approved postponing work on the update to the 2007 Measure J Strategic Plan to get a better handle on actual Measure J revenues and debt service on the first bond. CCTA staff will provide an update on Measure J revenue projections and schedule for next steps. (*Attachments*)
- 6.B TRAFFIX Update:** Staff will provide an update on the Measure J Congestion Relief School Bus Program for the San Ramon Valley, which began service at the start of the Fall 2009 school year.

7. WRITTEN COMMUNICATIONS: Consider Actions as Appropriate (*Attachments*)

- SWAT 511 Contra Costa Countywide TDM Program Review 2006-2008 (*Hard copies will also be provided at the SWAT meeting*)
- Summary of 2009 Transportation Financing Actions, as approved by the Authority on 08/26/09
- Summary of actions from the 07/15/09 Authority Board Meeting
- TRANSPAC summary of actions from meeting of 07/09/09
- TRANSPLAN summary of actions from meeting of 08/14/09
- City of San Ramon – Request for Comments for a proposed project located at 4700 Norris Canyon Road
- City of San Ramon – Notice of Public Hearing with intent to Adopt a Negative Declaration for an update to the Housing Element of the General Plan

8. DISCUSSION: Next Agenda – Final adoptions of the Lamorinda Action Plan and Tri-Valley Transportation Plan/Action Plan

9. ADJOURNMENT to Monday, October 5, 2009, or other meeting as deemed appropriate.

The SWAT Committee will provide reasonable accommodation for persons with disabilities planning to participate in SWAT monthly meetings. Please contact Andy Dillard at least 48 hours before the meeting at (925) 314-3384 or adillard@ci.danville.ca.us

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Agendas, minutes and other information regarding this committee can be found at: www.cccounty.us/SWAT

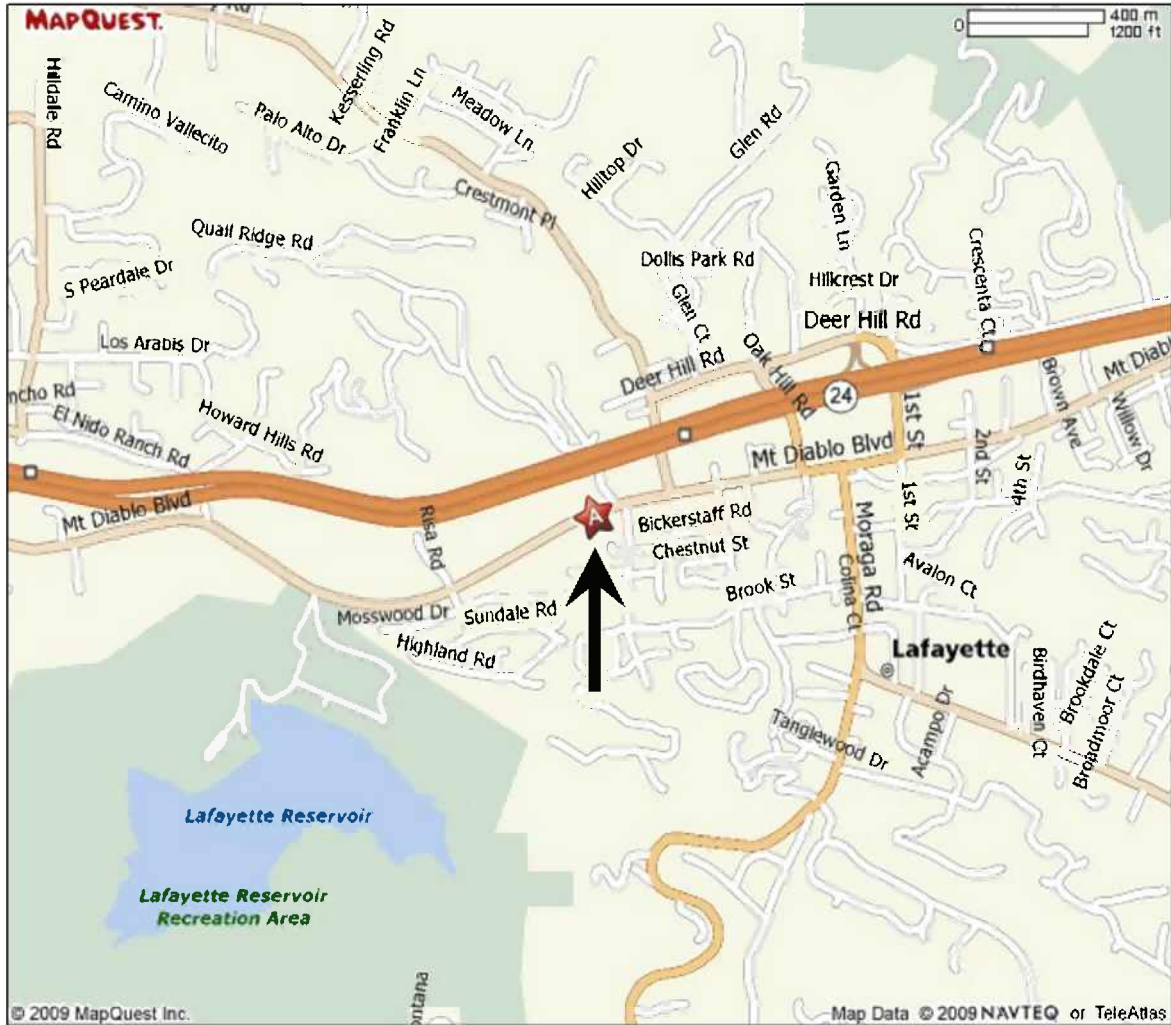
SOUTHWEST AREA TRANSPORTATION COMMITTEE

MEETING LOCATION MAP

Lafayette City Offices, Room 240

3675 Mt. Diablo Boulevard

Lafayette, CA 94549



ATTACHMENT 5.A



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SUMMARY MINUTES

July 6, 2009 – 3:00 p.m.

**Lafayette City Offices, Room 240
3675 Mt. Diablo Boulevard
Lafayette, CA**

Committee Members Present: Don Tatzin, City of Lafayette; Newell Arnerich, Town of Danville; Mike Metcalf, Town of Moraga. Gayle Uilkema, Contra Costa County arrived at 3:12 p.m.; Amy Worth, City of Orinda arrived at 3:20 p.m. **Absent:** Dave Hudson, City of San Ramon

Staff members present: Lisa Bobadilla, Lori Salamack, Richard Yee, Andy Dillard

Others present: Brad Beck, CCTA; Cheryl Nevares, Caltrans; Charles Hogle, CCTA-CAC,

1. **CONVENE MEETING/SELF INTRODUCTIONS:** Meeting was officially called to order at 3:12 p.m. as a quorum was reached with the arrival of Committee Member Uilkema.
2. **PUBLIC COMMENT:** None
3. **BOARD MEMBER COMMENT:** None
4. **ADMINISTRATIVE ITEMS:** Andy Dillard recorded the minutes.
 - 4.A **SWAT Meeting Schedule for remainder of 2009:** The Committee agreed to reschedule the Monday, September 7th SWAT meeting to Monday, September 14th due to the Labor Day holiday. It was reaffirmed that there will not be a SWAT meeting in August.

ACTION: Worth/Arnerich/unanimous
5. **CONSENT CALENDAR:**
 - 5.A **Approval of Minutes:** SWAT minutes of May 4, 2009
ACTION: Worth/Metcalf/unanimous

End of Consent Calendar

6. REGULAR AGENDA ITEMS:

6.A Review of the *Draft 2009 Countywide Bicycle and Pedestrian Plan*:

The Committee received a presentation from Authority staff on the *Draft 2009 CBPP*. Final comments are due to the Authority by August 5th.

Committee Member Uilkema suggested that the *CBPP* should address mass bicycle rides and events, which have seen an increase in popularity throughout the County and which can often create traffic safety hazards, and that this type of bicycle usage should be considered in future project selection criteria.

Chair Tatzin asked staff to explain and further define routine accommodation and complete streets principles as stated in the *CBPP*, as it was unclear as to what exactly these concepts and principles are, and what requirements they may impose in determining funding for future projects.

Committee Member Worth suggested that the plan should place a greater emphasis on safe routes to transit.

Committee Member Metcalf expressed a concern that smaller jurisdictions may have challenges in handling or managing involved federal funding requirements for small bicycle and pedestrian oriented projects, and that perhaps priority should be given to, or at least considered for, small jurisdictions when awarding Measure J funds for bicycle and pedestrian projects.

ACTION: None

6.B Status Update on the I-680 Rehabilitation and Southbound HOV Extension Project:

Ms. Cheryl Nevares, Project Manager with Caltrans District 4, gave a detailed presentation on the upcoming rehabilitation and southbound HOV extension project scheduled for construction in spring 2010.

ACTION: None

6.C Update on TRANSPAC response to comments submitted by the City of Lafayette on the Central County Action Plan:

TRANSPAC submitted a letter dated June 23, 2008 in response to Lafayette's letter of May 31, 2009 which had requested a more thorough response from TRANSPAC on Lafayette's initial comments of the Central County Action Plan. The Committee discussed TRANSPAC's suggestion for all interested parties to consider developing a scope of work for a traffic management plan for the Pleasant Hill Road corridor, and agreed that further discussions need to take place before such a study is developed.

ACTION: None

6.D Consider draft letter to the State of California on behalf of SWAT concerning the State Administration's proposed redirection of local gas tax subvention funds:

The Committee moved to submit a letter to the State Budget Conference Committee on behalf of the SWAT region opposing the State Administration's latest proposal to redirect local gas tax revenues for purposes of balancing the State budget.

ACTION: Arnerich/Worth/unanimous

7. WRITTEN COMMUNICATIONS:

The following written communication items were made available. There were no comments from the Committee:

- SWAT 511 Contra Costa TDM Program Monthly Update
- Authority letter of receipt of SWAT comments on the Draft 2009 CTP
- Summary of Actions from the 5/21/09 and 6/19/09 CCTA Board Meetings
- City of Lafayette Notice of Preparation of Draft EIR for Downtown Lafayette Specific Plan
- City of San Ramon – Request for Comments for a proposed project located at 2017 San Ramon Valley Boulevard
- City of San Ramon – Request for Comments for a proposed project located at 19251 San Ramon Valley Boulevard
- Contra Costa County – Notice of Public Hearing for 2009 Housing Element Update, Contra Costa General Plan, 2005-2020

ACTION: None

8. DISCUSSION: Next Agenda - There were no preliminary agenda items noted.

ACTION: None

9. ADJOURNMENT: The next meeting is scheduled for **Monday, September 14, 2009** at the Lafayette City Offices, Room 240, 3675 Mt. Diablo Boulevard, Lafayette.

ACTION: Meeting adjourned by Chair Tatzin at approximately 4:35 p.m.

Staff Contact:

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ATTACHMENT 6.A



SWAT

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DATE: September 14, 2009

TO: SWAT Committee

FROM: SWAT TAC

SUBJECT: 2009 Measure J Strategic Plan Update

At the April 6, 2009 SWAT meeting, the Contra Costa Transportation Authority (“Authority”) reported that due to the recent economic downturn, the 2009 Measure J Strategic Plan is faced with a \$204 million shortfall (in escalated dollars) for programmed Capital Projects that are funded within the first seven years of the program. The projected shortfall is due to a combination of a reduction in projected Measure J sales tax revenues and an increase in bond debt service costs. The Authority had asked each RTPC to consider measures in which to help offset this projected shortfall. Specifically, the Authority asked the RTPCs to identify and recommend deferring programmed funding of Measure J Strategic Plan Projects and/or Programs within their respective sub-regions through FY 2015.

At the May 5, 2009 SWAT meeting, it was reported that the Authority would be delaying the adoption of the 2009 Measure J *Strategic Expenditure Plan* for several more months, or through the end of the calendar year, in order to allow more time to analyze and collect more accurate data on future revenue projections, given the instability of the economic climate. The SWAT Committee agreed to revisit this item when more financial information was available and a new adoption date was determined.

IMPACTS TO SOUTHWEST COUNTY

At the August SWAT TAC meeting, Authority staff presented updated financial information regarding Measure J revenues (see attached slide presentation), where sales tax revenues over the next 25 years are estimated to be \$1.55 billion, down from the initial Strategic Plan’s projected \$1.98 billion, which is approximately 23%. For FY2009, revenues are down 15.3% from FY2008 levels, based on 2004 dollars.

As such, the Authority reported that the overall funding cap on “Project Categories” in the proposed *2009 Strategic Expenditure Plan* is now projected to be at 66% in order to account for a 23% reduction in Measure J revenues and higher debt service costs. Due to the required cap restrictions on the Caldecott Tunnel project (no lower than 83% cap) and the State Route 4 East Widening Project (no lower than 90% cap), the regions other projects within the “Project Categories” must be capped accordingly to maintain an overall 66% cap. What this translates to for the SWAT region is that the remaining projects listed in the “Project Category” for the region would have to be capped at 42% in order to meet the overall 66% cap (see slide 24 of presentation).

Impacts on “Program Categories” are similar, where estimated funding levels will be approximately 23% less than what was initially estimated in the initial Strategic Plan approved in 2007 (\$237M v. \$185M). Based on this information, the Authority has requested input from RTPC’s regarding recommendations on indentifying possible projects for deferral through FY2015, consideration and/or recommendations on any funding cap level adjustments for projects within their respective regions, or recommendations on any “Program Category” funding shifts to capital projects. Because of the SWAT region bearing a portion of the cost of the Caldecott Tunnel project, and given the limited amount of other capital projects listed in the *Strategic Plan* for the region, the SWAT TAC concurred that the above recommendations for RTPC consideration are not feasible for the SWAT region.

The adoption of the final *2009 Strategic Expenditure Plan* is tentatively scheduled for December 2009 (given the delay in adoption, will be adopted as the *2010 Strategic Expenditure Plan*). With the latest Measure J revenue projections available, the Authority will be soliciting input from RTPC’s through October.

RECOMMENDATION

Given the reported Measure J revenues and revised funding caps for “Project Categories” as currently estimated for the 2010 Measure J *Strategic Expenditure Plan*, consider the Authority’s request for input from RTPC’s on the following areas of project and/or program expenditure reductions or deferrals, if any:

- a) Identify projects to be delayed beyond FY2015 based on region’s proportional share;
- b) Recommend if certain projects in the region’s project categories can be capped more than others;
- c) Recommend if region’s funding for certain programs (e.g. Sub-Regional Needs or TLC) can be shifted to create more funding for projects within the same region.

As discussed at the August SWAT TAC meeting, staff recommends that none of the above recommendations be considered for the SWAT region, and that the current funding levels as shown by the Authority be incorporated into the *2010 Measure J Strategic Expenditure Plan*.

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MEASURE J STRATEGIC PLAN UPDATE

Presentation to SWAT

Sept 14, 2009



Measure J

- Approved by Contra Costa voters in November 2004
- Extends **½ cent Transportation Sales Tax** for 25 years
- **Effective April 1, 2009** through March 31, 2034
- Originally Measure J projected to generate an estimated **\$2 Billion** in sales tax revenues for transportation projects/ programs.
- **Assigns funding** for specific projects in Expenditure Plan (in 2004 dollars).
- Sub-regional Funding in **Expenditure Plan** was based on projected 2020 population.

Capital Project Categories

in Measure J Expenditure Plan (ORIGINAL)

Distribution of Funding By Sub region

Funding Categories	Millions \$	Distribution of Funding By Sub region				
		Central (a)	West (b)	SW (c)	East (d)	
1. Caldecott Tunnel Fourth Bore	\$125	\$62.5		\$62.5		
2. BART - East Contra Costa Rail Extension	150				150.0	
3. State Route 4 East Widening	125				125.0	
4. Capitol Corridor Improvements including Rail Stations at Hercules and Martinez	15	7.5	7.5			
5. East County Corridors: Vasco, SR4 Bypass, Byron Hwy, Non Freeway SR4	94.5				94.5	
6. Interchange Improvements on I-680 & State Route 242	36	36.0				
7. I-80 Carpool Lane Extension and Interchange Improvements	30		30.0			
8. I-680 Carpool Lane Gap Closure/ Transit Corridor Improvements	100	75.0		25.0		
9. Richmond Parkway	16		16.0			
10. BART Parking, Access and Other Improvements	41	12.0	15.0	3.0	11.0	
19. Additional Bus Transit Enhancements	1.3		1.3			
24. Major Streets: Traffic Flow, Safety and Capacity Improvements	80.4	48.0		14.4	18.0	
27. Capitol Corridor Rail Station Improvements at Martinez	2.5	2.5				
Total	\$816.7	40.8 %	243.5	69.8	104.9	398.5

Programs in Measure J Expenditure Plan

Distribution of Funding By Sub-region

Funding Categories	Millions \$	%	Distribution of Funding By Sub-region			
			Central (a)	West (b)	SW (c)	East (d)
11 Local Streets Maintenance & Improvements	\$360	18.0%	108.0	\$ 82.8	\$79.2	\$90.0
12 Transportation for Livable Communities Project Grants	100	5.0%	29.0	24.0	18.0	29.0
13 Pedestrian, Bicycle and Trail Facilities	30	1.5%	2.5	2.5	2.5	2.5
14 Bus Services	100	5.0%	24.0	52.0	15.0	9.0
15 Transportation for Seniors & People with Disabilities	100	5.0%	25.0	35.0	17.0	23.0
16 Express Bus	86	4.3%	20.0	40.0	20.0	6.0
17 Commute Alternatives	20	1.0%	5.8	4.8	3.6	5.8
18 Congestion Management, Transportation Planning, Facilities & Services	60	3.0%	n/a	n/a	n/a	n/a
19 Additional Bus Transit Enhancements	67.2	3.36%	24.0	43.2		
20 Additional Transportation for Seniors and People with Disabilities	23	1.2%	10.0	13.0		
21 Safe Transportation for Children	90.9	4.5%	10.0	14.5	66.4	
22 Ferry Service in West County	45	2.3%		45.0		
23 Additional Local Streets and Roads Maintenance & Improvements	41.8	2.1%	20.0	11.0	10.8	
25 Additional Transportation for Livable Communities Project Grants	8	0.4%		8.0		
26 Additional Pedestrian, Bicycle and Trail Facilities	0.8	0.0%		0.8		
28 Sub-regional Transportation Needs	30.6	1.5%	16.2	6.0	4.7	3.7
29 Administration	20	1.0%	n/a	n/a	n/a	n/a
TOTAL	\$1183.3	59.2%	\$294.5	\$382.6	\$237.2	\$169



Programs v. Project Categories

- Programs receive annual revenue stream based on set percentages in Measure J Expenditure Plan
Fluctuations in sales tax revenues on year to year basis will be reflected in the annual program distributions.
- Project Categories receive a fixed amount (subject to funding caps) in 2004 \$ that will escalate based on Bay Area CPI (inflation)
- Expenditure Plan did not contain a line item for project financing or contingency for revenue reductions.



Measure J Strategic Plan

- Blueprint for delivering Measure J Capital Projects
- Anticipates funding needs and availability between FY2008 and FY2015
- Commits funding for specific Measure J Projects in specific years – “Program of Projects”
- Authority uses “Program of Projects” to appropriate Measure J funds to Capital Projects



Measure J Strategic Plan

- Authority approved the first Measure J Strategic Plan in December 2007
- At that time, estimated sales tax revenues for next 25 years was \$1.98B (in 2004 dollars)
- Affirmed capacity to issue 3 bonds:
 - \$300M in Sept 2009
 - \$150M in FY2012
 - \$138M in FY2015 – eBART specific
- Excluded East County from competing for future State STIP funding (2012 – 2020 STIP cycles) in return for dedicating 3rd bond to eBART.
- Imposed funding caps on all Project Categories to pay for debt service on proposed bonds.



What Changed?

Revenues Down

- Sales tax revenues for next 25 years estimated to be 23% less (\$1.55B v \$1.98B in 2004 dollars)
- Revenues have not been this low since FY2003
- FY2009 revenues are down 15.3% in 2004 dollars from FY2008

MEASURE J Revenue Projections (2004 dollars)

